Federal Relief to Address the COVID-19 Pandemic

To help keep you apprised of the various Federal relief packages to address the COVID-19 pandemic, please find below key information regarding the status, summary of key provisions, and other relevant information, in reverse chronological order.

Coronavirus IV – Infrastructure

**Status: in development**

Discussions on a “phase four” bill have already started in a general way, according to Sen. Richard Shelby (R-Ala.). The focus of this legislation would be on major infrastructure to boost the economy in the long run.

House Speaker Pelosi has expressed support for a broader economic stimulus plan, and stated that the next House response to the virus will expand refundable tax credits for the self-employed and access to longer term leave, increase the scope of allowable uses of family and medical leave, and ensure paid leave for first responders and health workers. The next piece of House legislation is expected to follow regular order and give committees the opportunity to provide input. Work on the bill will proceed even while the House remains in recess. Pelosi has started calling this larger package CARES 2.0.

On April 7, Sen. Schumer (D-NY) unveiled his hazard pay proposal, dubbed the “Heroes Fund,” noting that it should be included in the phase IV legislation.

Coronavirus III.5 – Small Business Infusion

**Status: signed into law**

On April 7, Secretary Mnuchin announced that an additional $250 billion would be needed for the Paycheck Protection Program (PPP). After some discussion, the Senate passed H.R. 266, the Paycheck Protection Program and Health Care Enhancement Act, on April 21, with the House passing it on April 23, and the President signing it on April 24. The bill provides the initial $250 billion for the PPP requested by Secretary Mnuchin, along with an additional $60 billion set aside for smaller banks, $10 billion for EIDL emergency grants, and $50 billion for EIDL. To learn more about these various small business programs, please visit our resources here (overview), here (PPP), and here (PPP FAQ). To address additional health care needs, the bill also included an additional $75 billion for the CARES Act Provider Relief Fund as well as $25 billion for additional testing initiatives. To learn more about these health initiatives, please visit our resources here (testing) and here (Physician provisions, including the Provider Relief Fund).
Coronavirus III.25 – Major Disaster

**Status: major disaster declared**

On March 20, President Trump declared a major disaster for the State of New York. Other states with such a designation can be found here. Previously, the President noted that he had been considering declaring the pandemic a “major disaster,”\(^1\) which would add additional levels of Federal assistance.

Coronavirus III – Economic Aid

**Status: signed into law**

On March 25, the Senate passed H.R. 748, the *Coronavirus Aid, Relief, and Economic Security (CARES) Act* unanimously with a vote of 96-0. Before proceeding to final passage, the Sasse unemployment insurance amendment failed 48-48. As previously announced, the Senate will adjourn until April 20 but can return within 24 hours if needed. The final bill text is here, with the appropriations summary (Division B) from Republicans here and Democrats here, unemployment/retirement summary here, Finance Committee health provisions summary here, HELP Committee summary here, HELP Committee one pager here, Small Business Committee summary here, and one pager here. The package included an additional $45.8 billion of funding that the Office of Management and Budget (OMB) requested to help address the pandemic.

The House passed the bill by voice vote on Friday, March 27, and the President signed it shortly thereafter (P.L. 116-136).

Coronavirus II.5 – Defense Production Act

**Status: invoked**

On March 18, the President invoked the *Defense Production Act (DPA)*, which allows the federal government to compel companies through loans, loan guarantees, purchases and purchase commitments to prioritize and expedite the manufacture of medical supplies that are in short supply. The President delegated the key authority for implementing the DPA to Secretary Azar. Shortly thereafter, Secretary Azar issued a press release. For more information on the DPA, visit here (CRS report), here (FEMA fact sheet), and here (FEMA April 14 information).

On March 24, press reports indicated that, according to FEMA Director Gaynor, the authority was being used to help secure 60,000 test kits and 500 million PPE masks. Subsequent reports indicated that the Administration opted not to utilize the authority, given that companies were willing to comply voluntarily. The phase III proposal included $1 billion to implement the DPA.

On March 27, President Trump announced that he had formally utilized the DPA to compel General Motors Co. to make ventilators, while also issuing another Executive Order (EO) to “guarantee loans by private institutions, make loans, make provision for purchases and commitments to purchase, and take additional actions” to produce the health-care supplies.

\(^1\) See March 13 letter which states: “In addition, after careful consideration, I believe that the disaster is of such severity and magnitude nationwide that requests for a declaration of a major disaster as set forth in section 401(a) of the Stafford Act may be appropriate.”
On April 2, President Trump issued two EOs – (1) invoke the DPA for 3M to produce N95 masks and (2) invoke the DPA for ventilators with respect to General Electric Company; Hill-Rom Holdings, Inc.; Medtronic Public Limited Company; ResMed Inc.; Royal Philips N.V.; and Vyaire Medical, Inc. On April 8, HHS announced the GM contract for $489.4 million for 30,000 ventilators to be delivered to the Strategic National Stockpile by the end of August 2020, with a production schedule allowing for the delivery of 6,132 ventilators by June 1, 2020. On April 8, HHS announced a $646.7 million contract with Philips, allowing for the delivery of 2,500 ventilators to the Strategic National Stockpile by the end of May 2020 and a total of 43,000 ventilators to be delivered by the end of December 2020. On April 13, HHS announced five new contracts for ventilator production rated under the Defense Production Act (DPA), to General Electric, Hill-Rom, Medtronic, ResMed, and Vyaire, as well as two other contracts for ventilator production, to Hamilton and Zoll. On April 16, HHS announced a DPA $336 million contract with GE, in partnership with Ford, for 50,000 ventilators to be produced by July 13.

On April 11, the DoD announced use of the DPA to assist in securing 39 M N95 masks in the next 90 days, for a total of $133 million.

Coronavirus II – Testing and Paid Leave

Status: signed into law
The House passed H.R. 6201, the Families First Coronavirus Act, in the early hours of March 14. The large-scale economic relief plan aims to support Americans in combatting the spread of the coronavirus through the expansion of paid leave, food assistance, and unemployment assistance and through increased federal Medicaid funding. Speaker Pelosi and Secretary Mnuchin worked to negotiate the House-passed legislation, which was backed by President Trump. The bill would increase federal medical assistance percentages (FMAP) for state Medicaid programs by 6.2 percentage points. Medicaid funding for U.S. territories would also be increased. The bill includes a prohibition against cost sharing and prior authorization for certain coronavirus testing and related services, such as provider visits for testing. It also appropriates $1 billion for the National Disaster Medical System to reimburse costs associated with testing the uninsured. The bill would add personal respiratory protective devices as a covered countermeasure under the Public Readiness and Emergency Preparedness Act and allow HHS to provide liability protections for certain emergency response products.

The chamber later passed “technical corrections” to the emergency aid bill which scale back “qualifying need” for Family and Medical Leave Act (FMLA) leave to circumstances in which an employee cannot work or telework because a child’s school, day care, or childcare is unavailable. The original version of the bill would have required employers to provide employees with 12 weeks of partially paid FMLA leave for quarantine, to care for a family member, or to care for a child. The Senate passed the bill unamended in the afternoon of March 18, by a vote of 90-8. The President signed the bill later that evening (P.L. 116-137).

Coronavirus I.5 – Emergency Declarations

Status: emergency declared
On Friday, March 13, 2020, President Donald Trump declared a national emergency with respect to the COVID-19 pandemic. By declaring the emergency, billions of dollars in the Disaster Relief Fund and additional resources from the Federal Emergency Management Agency (FEMA) and other parts of the government are now available. The declaration also makes more federal funds available along with supplies, personnel, and other support. The emergency order confers new broad authorities to HHS Secretary Alex Azar. Azar has waived certain laws and
regulations to give doctors and hospitals maximum flexibility to test and respond to the virus. In addition, as part of the emergency declaration, the Small Business Administration is now able to offer Economic Injury Disaster loans – up to $2 million – for small businesses impacted by the virus. Previously, on January 31, 2020, U.S. Department of Health and Human Services (HHS) Secretary Alex Azar determined that a public health emergency existed because of confirmed cases of the coronavirus disease (COVID-19) under the authority granted by section 319 of the Public Health Service Act (PHSA). The nationwide determination took effect January 27, 2020.

**Coronavirus I – Emergency Appropriations**

**Status: signed into law**

President Trump signed into law a $7.8 billion emergency spending bill ([H.R. 6074](https://www.congress.gov/bill/116th-congress/house-bill/6074) (P.L. 116-123) to combat the coronavirus outbreak on March 6. The bipartisan Coronavirus Preparedness and Response Supplemental Appropriations Act, 2020 also allows the Medicare program to spend $500 million on telehealth programs used in response to the virus. The legislation includes $6.5 billion for the U.S. Department of Health and Human Services (HHS), $1.25 billion for the State Department and the U.S. Agency for International Development (USAID), and $20 million for the Small Business Administration (SBA). The bill provides:

- $3.1 billion for the Public Health and Social Services Emergency Fund to be used to develop and purchase vaccines and medical supplies;
- $300 million in contingency funds to purchase vaccines if necessary;
- $100 million for community health centers;
- $2.2 billion to the CDC, including $950 million for state and local preparedness grants, $300 million for global disease detection and response, and $300 million for the Infectious Disease Rapid Response Reserve Fund;
- $836 million for the NIH;
- $10 million for worker-based training and health worker protection;
- $435 million for international public health programs, including $200 million for the U.S. Emergency Reserve Fund; and
- $300 million for humanitarian and health assistance in areas affected by the virus.

The bill will also allow HHS to regulate the commercial price of a coronavirus vaccine. It was advanced by the House of Representatives by a vote of 415-2 and was passed by the Senate by a vote of 96-1. Reps. Ken Buck (R-Colo.) and Andy Biggs (R-Ariz.) as well as Sen. Rand Paul (R-Ky.) voted against the measure.